Message Text

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INFO OCT-01 AF-08 EUR-12 EA-07 ISO-00 CIAE-00 COME-00 EB-08 INR-07 LAB-04 NSAE-00 SIL-01 DODE-00 PM-04 H-01 L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 TRSE-00 OIC-02 /101 W

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R 271951Z JAN 77

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 9241

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY OTTAWA

AMEMBASSY BRUSSELS

AMEMBASSY TOKYO

USMISSION GENEVA

USMISSION USUN

AMEMBASSY DAKAR

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DAKAR FOR HOROWITZ

E.O. 11652: GDS TAGS: PLAB, ILO, FR

SUBJECT: ILO STRUCTURE - FRENCH DEMARCHES

REF: LONDON 1201

1. SUMMARY: LABOR ATTACHE HAD ACCESS TO FRENCH EMBASSY LONDON TELEGRAM DATED 24 JANUARY REPORTING FCO REACTION (SYMONS) TO FRENCH DEMARCHE OF THE SAME DATE OPPOSING AGO PLAN FOR RESTRUCTURING ILO/GB COMPOSITION. SYMONS EXPRESSED SURPRISE AT THE APPARENT HARDENING OF FRENCH POSITION WHICH PARALLELS THAT OF THE AMERICAN'S AND WHICH IS SOMEWHAT DIFFERENT FROM THAT TAKEN BY FRANCE IN OCTOBER 1976. IN THE UK CONFIDENTIAL

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VIEW SOME CHANGES ARE DUE IN THE ILO STRUCTURE DESPITE THE 1972 EXPANSION OF THE GB MEMBERSHIP BECAUSE ILO IS THE ONLY UN SPECIALIZED AGENCY TO HAVE A DIFFERENT STRUCTURE WHICH SYMONS QUALIFIED AS "ANACHRONISTIC". END SUMMARY.

2. SYMONS REPEATED THE WELL-KNOWN ARGUMENT ABOUT

THIRD WORLD PRESSURES AND URGED SOME ACCOMMODATION WHICH WOULD MAKE EASIER "TO USE THE VETO POWER IN THE EVENT OF A CALL OF A CONSTITUTIONAL CONFERENCE."

3. SYMONS WENT ON TO INDICATE THAT THE FCO INTENDED TO CONTACT THE AMERICANS AGAIN TO SEE IF THEY ARE "REALLY OPPOSED TO ANY CHANGES WHATSOEVER IN THE ILO STRUCTURE" AND SUBSEQUENTLY THE FCO WILL GET IN TOUCH WITH THE FRENCH WITH THE IDEA OF A EC-NINE MEETING FOR A COMMUNITY POSITION ON THIS MATTER.

WHILE URGING THAT THE ILO STRUCTURE ISSUE SHOULD BE REVIEWED AT THE MINISTERIAL LEVEL, SYMONS IMPLIED THAT HIS COMMENTS WERE BASED ON THE VIEWS OF THE DEPARTMENT OF EMPLOYMENT AND THAT THE FOREIGN OFFICE HAD NOT FIRMED UP ITS POSITION.

- 4. IN THE COURSE OF A DISCUSSION OF THE FRENCH REPORT A QUAI OFFICER MADE THE FOLLOWING COMMENTS:
- (A) HE QUESTIONED SYMONS' ASSUMPTION IN PARA 2 ABOVE THAT THE INDUSTRIAL COUNTRIES HAD VETO POWER UNDER ARTICLE 36 OF THE ILO CHARTER TO PREVENT THE CALL OF A CONSTITUTIONAL CONFERENCE.
- (B) HE DID NOT THINK THAT THE TELEGRAM HAD SHED ANY LIGHT ON WHAT HAS LED THE UK TO FAVOR THE AGO PLAN DESPITE THE EXPLANATIONS THAT HAVE BEEN GIVEN BY BOTH THE FRENCH AND THE AMERICANS OF THE SERIOUS IMPLICACONFIDENTIAL

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TIONS OF THIS PLAN FOR THE FUTURE OF ILO.

- (C) THE QUAI HOPES INDEED THAT THE US WILL LEAVE NO DOUBT WITH THE UK AS TO THE FIRMNESS OF ITS OPPOSITION TO ANY TEMPERING WITH THE ILO STRUCTURE AND THE SERIOUSNESS OF PURPOSE BEHIND THE US NOTICE OF WITHDRAWAL FROM THE ILO. ANY LESSENING OF US CREDIBILITY ON THIS SCORE WILL BE MISINTERPRETED BY THE UK AND ALL THOSE WHO FAVOR THE AGO PLAN AND THIS WOULD SPELL SERIOUS TROUBLE IN THE ILO IN THE MONTHS AHEAD INCLUDING THE JUNE CONFERENCE.
- (D) AS THOUGH TO REMOVE ANY POSSIBLE DOUBT ABOUT THE FRENCH SHARING OF US VIEWS ABOUT THE AGO PLAN THE QUAI OFFICER SAID THAT THE FRENCH POSITION HAS HAD THE PERSONAL APPROVAL OF THE FOREIGN MINISTER DE GUIRINGAUD AND THIS POSITION CONSTITUTES BASIC INSTRUCTION TO ALL THOSE IN GOF WHO DEAL WITH ILO MATTERS.

(E) QUAI HAS THE FEELING THAT NEITHER THE EMPLOYERS GROUP NOR THAT OF THE WORKERS IS PARTICULARLY EAGER

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INFO OCT-01 AF-08 EUR-12 EA-07 ISO-00 CIAE-00 COME-00 EB-08 INR-07 LAB-04 NSAE-00 SIL-01 DODE-00 PM-04 H-01 L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 TRSE-00 OIC-02 /101 W

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DAKAR FOR HOROWI

TO GET INVOLVED IN THE STRUCTURE ISSUE OR FOR THAT MATTER ANY ISSUE WHICH HAS ACQUIRED A DEFINITE POLITICAL IMPORTANCE FOR INTERGOVERNMENTAL RELATIONS.

5. A REFERENCE TO THE RECENT DECISION TO "REARRANGE" THE SCHEDULE OF THE WORKING PARTY ON STRUCTURE BROUGHT THE QUAI OFFICER TO SAY THAT WHILE THE FRENCH WERE NOT PREPARED TO TAKE THE INITIATIVE OR OTHERWISE ACTIVELY ARGUE IN FAVOR OF SUCH POSTPONEMENT, THEY WERE PLEASED THAT IT WAS AGREED UPON WITHOUT TOO MUCH TROUBLE BECAUSE THAT WILL GIVE MORE TIME FOR CONSULTATIONS. HE FELT THAT THE US SHOULD TAKE THE INITIATIVE TO CALL FOR SUCH CONSULTATIONS WITH THE IMEC GROUP.

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6. QUAI OFFICER WENT AHEAD TO SPECULATE ABOUT WHAT IS LIKELY TO HAPPEN NEXT MAY WHEN THE TRIPARTITE WP IS SCHEDULED TO MEET, PROBABLY JUST BEFORE THE GB SESSION. HE WAS NOT CLEAR AND ASKED FOR OUR ADVICE REGARDING THE WP TERMS OF REFERENCE AS THESE MAY AFFECT GB'S AUTHORITY TO DISPOSE OF THE WP REPORT OR REPORTS IF BOTH MAJORITY AND MINORITY SUBMIT SEPARATE REPORTS. HE DID NOT THINK FOR EXAMPLE THAT THE GB COULD PREVENT THE WP REPORT FROM REACHING THE CONFERENCE IN WHICH CASE HE THOUGHT THAT THE CONFERENCE COULD VERY WELL DECIDE TO APPOINT A SPECIAL COMMISSION TO REPORT WHILE THE CONFERENCE WAS STILL IN SESSION ON WHAT NEEDED TO BE DONE NEXT. HE THOUGHT IMPORTANT FOR IMEC COUNTRIES TO BE PREPARED IN ADVANCE ON HOW TO HANDLE SUCH EVENTUALITY.

7. IN RESPONSE TO HIS SPECULATION WHETHER PERHAPS THE WP COULD RECOMMEND THAT ITS TERMS OF REFERENCE BE EXTENDED FOR ANOTHER YEAR, LABATT OFFERED HIS PERSONAL OPINION THAT SUCH A SOLUTION WOULD BE IN-

ADVISABLE SINCE IT WOBZWNG THE DISCUSSION OF AN ISSUE WHICH DOES NOT LEND ITSELF TO A MANAGEABLE SOLUTION. QUAI OFFICER READILY AGREED, ADDING THAT ONE SHOULD NOT FORGET THAT THE STRUCTURE ISSUE SHOULD BE DISPOSED OF AT THIS PARTICULAR TIME WHILE THE IMPACT OF THE US NOTICE OF WITHDRAWAL WAS STILL PRESENT AND OPERATIVE.

- 8. THERE HAS BEEN NO REPORT YET FROM FRENCH EMBASSY BONN ON THE DEMARCHE IT WAS ASKED TO MAKE TO FRG.
- 9. ACTION REQUESTED: SINCE THERE CAN BE NO DOUBT ABOUT GOF OPPOSITION TO THE AGO PLAN IT WOULD BE USEFUL TO KEEP THE QUAI APPRAISED OF ANY PLANNING CONFIDENTIAL.

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WE UNDERTAKE TO MEET THE VARIOUS CONTINGENCIES REGARDING THE WP HANDLING OF THE STRUCTURE ISSUE. RUSH

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	Margaret P. Grafeld	Declassified/Released	US Department of State	EO Systematic Review	22 May 2009
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